# Corporate Services Overview and Scrutiny Committee September 2015

# **Treasury Management Monitoring Report 2014/15**

#### Recommendation

That the Corporate Services Overview and Scrutiny Committee considers and comments on Treasury Management in respect of 2014/15.

#### 1 Introduction

- 1.1 Warwickshire County Council fully complies with the requirements of The Chartered Institute of Public Finance and Accountancy's (CIPFA's) Code of Practice (COP) on Treasury Management 2009. The primary requirements of the Code are the:
  - creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's treasury management activities.
  - creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives.
  - receipt by the Cabinet of an Annual Treasury Management Strategy Report for the year ahead, a midyear review report (as a minimum) and an annual review report of the previous year.
  - delegation by the Council of responsibilities for implementing and monitoring treasury management policies and practices, and for the execution and administration of treasury management decisions.
- 1.2 Under the CIPFA Code, the Cabinet is required to receive a report on the outturn of the annual treasury management activity for the authority. Monitoring reports regarding treasury management are an agenda item for the Corporate Services Overview and Scrutiny Committee throughout the year.
- 1.3 Treasury management in the context of this report is defined as:

"The management of the local authority's cash flows, its banking, money market and capital market transactions; the effective control of the risks



associated with those activities; and the pursuit of optimum performance consistent with those risks." (CIPFA Code of Practice).

#### 2 Investments

- 2.1 The Council has an investment portfolio consisting of reserves and cash arising from daily receipts being in excess of payments on a short term basis.
- 2.2 The Council's investment portfolio at the end the financial year 2014/15 was as follows:

**Table 1: Investment Position at 31 March 2015** 

	Invested at
	31 March 2015
	£m
In house deposits	49.8
Money Market/External Funds	195.5
Total	245.3

2.3 Performance of the Council's investments (weighted) versus the benchmark is:

Table 2: Investment Performance to 31 March 2015

	Average	Target rate: 7 day	Variance
	Interest	LIBID	
	rate year		
	to date		
	%	%	%
In house deposits	0.57	0.36	0.21
Money Market/External			
Funds	1.23	0.36	0.87
Total	0.91	0.36	0.55

2.6 The interest earned on the Council's investments was as follows:

**Table 3: Interest Earned to March 2015** 

	Year to date
	£000
In house deposits	730.0
Money Market/External Funds	1,773.0
Total	2503.0



2.8 The table below details our consultant's view on interest rates. Based on this opinion, the money market will continue to be at current levels until late 2016 when rates are predicted to rise.

**Table 4: Interest Rate Forecast** 

	Present – Jun 2016 %	To Jul 2016 %	To Dec 2016 %	To Jun 2017 %
Interest Rate Forecast	0.50	0.75	1.00	1.25
	To Sep 2017 %	To Mar 2018 %		
Interest Rate Forecast	1.50	1.75		

Source: Capita

# 3 Borrowing

3.1 The County did not undertake any long term borrowing in 2014/15. The total amount of borrowing held with The Public Works Loans Board (PWLB) was £ 383.5m at 31 March 2015.

# 4 Compliance with Treasury Limits and Prudential Indicators

4.1 During 2014/15, the Council operated within the treasury limits and Prudential Indicators set out in the Council's Treasury Policy Statement and Treasury Management Strategy. Full details of the Prudential Indicators set for 2014/15 are shown in **Appendix A.** Explanations of the terminology employed is set out in **Appendix B.** 

# **Background Papers**

None

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# Appendix A

PRUDENTIAL INDICATOR	2013/14	2014/15	2015/16	2016/17	2017/18
(1). AFFORDABILITY PRUDENTIAL INDICATORS	Actual	Actual	estimate	estimate	estimate
	Aotuui	Aotuui	Commute	Commute	Commute
	£'000	£'000	£'000	£'000	£'000
Capital Expenditure	75,633	91,458	76,190	67,388	20,239
	%	%	%	%	%
Ratio of financing costs to net revenue stream	9.97	9.23	9.33	9.01	9.68
Gross borrowing requirement	£'000	£'000	£'000	£'000	£'000
Gross Debt	396,043	393,485	388,424	363,424	382,274
Capital Financing Requirement as at 31 March	320,926	332,825	317,275	359,767	361,931
Under/(Over) Borrowing	(75,116)	(60,660)	(71,149)	(3,657)	(20,343)
	£'000	£'000	£'000	£'000	£'000
In year Capital Financing Requirement	(16,727)	11,899	(15,550)	42,492	2,164
	£'000	£'000	£'000	£'000	£'000
Capital Financing Requirement as at 31 March	320,926	332,825	317,275	359,767	361,931
Affordable Borrowing Limit	£	£	£	£	£
	~	~			_
Position as agreed at March 2015 Council	7.70	F 00	1.00	44.00	10.10
Increase per council tax payer	-7.76	-5.98	1.90	11.22	12.13
Updated position of Current Capital Programme					
Increase per council tax payer	-7.76	-5.96	1.90	-6.09	13.03
PRUDENTIAL INDICATOR	2013/14	2014/15	2015/16	2016/17	2017/10
(2). TREASURY MANAGEMENT PRUDENTIAL INDICATORS	2013/14	2014/15	2015/16	2016/17	2017/18
. ,	approved	approved	estimate	estimate	estimate
Authorised limit for external debt -	£'000	£'000	£'000	£'000	£'000
Borrowing	505,536	501,915	447,594	535,099	509,076
other long term liabilities					12,000
	12 000	12 000	12 000	12 000	
TOTAL	12,000 <b>517,536</b>	12,000 <b>513,915</b>	12,000 <b>459,594</b>	12,000 <b>547,099</b>	521,076
TOTAL	517,536	513,915	459,594	547,099	521,076
· · · · · · · · · · · · · · · · · · ·	517,536 £'000	513,915 £'000	459,594 £'000	547,099 £'000	521,076 £'000
TOTAL  Operational boundary for external debt -	517,536	513,915	<b>£'000</b> 372,995	<b>547,099</b> <b>£'000</b> 445,916	<b>521,076</b> <b>£'000</b> 424,230
TOTAL  Operational boundary for external debt -  Borrowing	<b>£'000</b> 421,280	<b>513,915</b> <b>£'000</b> 418,263	459,594 £'000	547,099 £'000	521,076 £'000
TOTAL  Operational boundary for external debt -  Borrowing other long term liabilities  TOTAL	<b>517,536 £'000</b> 421,280 10,000	<b>£'000</b> 418,263 10,000	<b>£'000</b> 372,995 10,000	<b>£'000</b> 445,916 10,000	<b>£'000</b> 424,230 10,000
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities	<b>517,536 £'000</b> 421,280 10,000	<b>£'000</b> 418,263 10,000	<b>£'000</b> 372,995 10,000	<b>£'000</b> 445,916 10,000	<b>£'000</b> 424,230 10,000
TOTAL  Operational boundary for external debt - Borrow ing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrow ing / investments	<b>£'000</b> 421,280 10,000 <b>431,280</b>	<b>£'000</b> 418,263 10,000 <b>428,263</b>	<b>£'000</b> 372,995 10,000 <b>382,995</b>	£'000 445,916 10,000 455,916	<b>£'000</b> 424,230 10,000 <b>434,230</b>
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure	<b>£'000</b> 421,280 10,000 <b>431,280</b>	<b>£'000</b> 418,263 10,000 <b>428,263</b>	<b>£'000</b> 372,995 10,000 <b>382,995</b>	£'000 445,916 10,000 455,916	<b>£'000</b> 424,230 10,000 <b>434,230</b>
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days	517,536 £'000 421,280 10,000 431,280	<b>£'000</b> 418,263 10,000 <b>428,263</b>	<b>£'000</b> 372,995 10,000 <b>382,995</b>	<b>£'000</b> 445,916 10,000 <b>455,916</b>	<b>521,076 £'000</b> 424,230 10,000 <b>434,230</b> 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments	517,536 £'000 421,280 10,000 431,280 100%	513,915 £'000 418,263 10,000 428,263 100%	<b>£'000</b> 372,995 10,000 <b>382,995</b> 100%	<b>£'000 445</b> ,916 10,000 <b>455</b> ,916  100%	521,076 £'000 424,230 10,000 434,230 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days	517,536 £'000 421,280 10,000 431,280 100%	513,915 £'000 418,263 10,000 428,263 100%	459,594 £'000 372,995 10,000 382,995 100%	£'000 445,916 10,000 455,916 100%	521,076 £'000 424,230 10,000 434,230 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days (per maturity date)	\$17,536 £'000 421,280 10,000 431,280 100% \$25%\$ £ £0	\$13,915 £'000 418,263 10,000 428,263 100% 25% £ £0	459,594 £'000 372,995 10,000 382,995 100%	£'000 445,916 10,000 455,916 100%	521,076 £'000 424,230 10,000 434,230 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days (per maturity date)  Maturity structure of new fixed rate borrowing during 2014/15	\$17,536 £'000 421,280 10,000 431,280 100% 25% £ £0	\$13,915 £'000 418,263 10,000 428,263 100% 25% £ £0	459,594 £'000 372,995 10,000 382,995 100%	£'000 445,916 10,000 455,916 100%	521,076 £'000 424,230 10,000 434,230 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days (per maturity date)  Maturity structure of new fixed rate borrowing during 2014/15 under 12 months	\$17,536 £'000 421,280 10,000 431,280 100% 25% £ £0 upper limit 20%	£'000 418,263 10,000 428,263 100% 25% £ £0	459,594 £'000 372,995 10,000 382,995 100%	£'000 445,916 10,000 455,916 100%	521,076 £'000 424,230 10,000 434,230 100%
TOTAL  Operational boundary for external debt - Borrowing other long term liabilities TOTAL  Upper limit for fixed interest rate exposure Net principal re fixed rate borrowing / investments  Upper limit for variable rate exposure Net principal re variable rate borrowing / investments  Upper limit for total principal sums invested for over 364 days (per maturity date)  Maturity structure of new fixed rate borrowing during 2014/15 under 12 months 12 months and within 24 months	\$17,536 £'000 421,280 10,000 431,280 100% 25% £ £0 20% 20%	£'000 418,263 10,000 428,263 100% 25% £ £0 lower limit 0% 0%	459,594 £'000 372,995 10,000 382,995 100%	£'000 445,916 10,000 455,916 100%	521,076 £'000 424,230 10,000 434,230 100%

# PRUDENTIAL INDICATORS

### Ratio of financing costs to net revenue stream

The ratio of financing costs to net revenue stream shows the estimated annual revenue costs of borrowing, less net interest receivable on investments, plus repayments of capital, as a proportion of annual income from council taxpayers and central government. The estimates of financing costs include current and future commitments based on the capital programme.

# **Gross Borrowing**

Gross borrowing refers to the Authority's total external borrowing and other long term liabilities versus the Capital Financing Requirement.

#### **Actual and Estimated Capital Expenditure**

Actual and estimates of capital expenditure for the current and future years.

#### **Capital Financing Requirement**

The Capital Financing Requirement (CFR) represents capital expenditure financed by external debt and not by capital receipts, revenue contributions, capital grants or third party contributions at the time of spending. The CFR measures the Authority's underlying need to borrow externally for a capital purpose. The Authority has a treasury management strategy which accords with the CIPFA Code of Practice for Treasury Management in the Public Services.

#### **Authorised Limit**

In respect of its external debt, the Authority approves authorised limits for its total external debt gross of investments. These limits separately identify borrowing from other long-term liabilities such as finance leases. Authorised Limits are consistent with the Authority's current commitments, service plans, proposals for capital expenditure and associated financing, cash flow and accord with the approved Treasury Management Policy statement and practices. The Authorised Limit is based on the estimate of most likely prudent, but not necessarily the worst case scenario and provides sufficient additional headroom over and above the Operational Boundary.

# **Operational Boundary**

The Operational Boundary for external debt is based on the same estimates as the authorised limit but reflects the Head of Finance's estimate of the most likely, prudent but not worst case scenario, without the additional headroom included within the authorised limit to allow for unusual cash movements, and equates to the maximum of external debt projected by this estimate. The

operational boundary represents a key management tool for in-year monitoring. Within the operational boundary, figures for borrowing and other long-term liabilities are separately identified.

# **Limits on Interest Rate Exposure**

This means that the Authority will manage fixed and variable interest rate exposure within the ranges. This provides flexibility to take advantage of any favourable movements in interest rates.